<u>2SSB 6274</u> - S AMD 636 By Senators Regala, Hargrove, Stevens

ADOPTED 02/12/2004

1 Strike everything after the enacting clause and insert the 2 following:

"NEW SECTION. Sec. 1. The legislature finds that recent state and federal case law requires clarification of state statutes with regard to competency evaluations and involuntary medication ordered in the context of competency restoration.

The legislature finds that the court in Born v. Thompson, 117 Wn. App. 57 (2003) interpreted the term "nonfatal injuries" in a manner that conflicts with the stated intent of the legislature to: "(1) Clarify that it is the nature of a person's current conduct, current mental condition, history, and likelihood of committing future acts that pose a threat to public safety or himself or herself, rather than simple categorization of offenses, that should determine treatment procedures and level; ... and (3) provide additional opportunities for mental health treatment for persons whose conduct threatens himself or herself or threatens public safety and has led to contact with the criminal justice system" as stated in section 1, chapter 297, Laws of 1998. Consequently, the legislature intends to clarify that it intended "nonfatal injuries" to be interpreted in a manner consistent with the purposes of the competency restoration statutes.

The legislature also finds that the decision in Sell v. United States, ____U.S. ____ (2003), requires a determination whether a particular criminal offense is "serious" in the context of competency restoration and the state's duty to protect the public. The legislature further finds that, in order to adequately protect the public and in order to provide additional opportunities for mental health treatment for persons whose conduct threatens themselves or threatens public safety and has led to contact with the criminal justice system in the state, the determination of those criminal offenses that are "serious" offenses must be made consistently

- throughout the state. In order to facilitate this consistency, the legislature intends to determine those offenses that are serious in every case as well as the standards by which other offenses may be determined to be serious. The legislature also intends to clarify that a court may, to the extent permitted by federal law and required by the Sell decision, inquire into the civil commitment status of a defendant and may be told, if known.
- 8 **Sec. 2.** RCW 10.77.010 and 2000 c 94 s 12 are each amended to read 9 as follows:

10 As used in this chapter:

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- 11 (1) "Admission" means acceptance based on medical necessity, of a 12 person as a patient.
 - (2) "Commitment" means the determination by a court that a person should be detained for a period of either evaluation or treatment, or both, in an inpatient or a less-restrictive setting.
 - (3) "Conditional release" means modification of a court-ordered commitment, which may be revoked upon violation of any of its terms.
 - (4) "County designated mental health professional" has the same meaning as provided in RCW 71.05.020.
 - (5) A "criminally insane" person means any person who has been acquitted of a crime charged by reason of insanity, and thereupon found to be a substantial danger to other persons or to present a substantial likelihood of committing criminal acts jeopardizing public safety or security unless kept under further control by the court or other persons or institutions.
- 26 (6) "Department" means the state department of social and health 27 services.
- 28 (7) "Detention" or "detain" means the lawful confinement of a 29 person, under the provisions of this chapter, pending evaluation.
- 30 (8) "Developmental disabilities professional" means a person who
 31 has specialized training and three years of experience in directly
 32 treating or working with persons with developmental disabilities and is
 33 a psychiatrist or psychologist, or a social worker, and such other
 34 developmental disabilities professionals as may be defined by rules
 35 adopted by the secretary.

1 (9) "Developmental disability" means the condition as defined in 2 RCW 71A.10.020(3).

- (10) "Discharge" means the termination of hospital medical authority. The commitment may remain in place, be terminated, or be amended by court order.
- (11) "Furlough" means an authorized leave of absence for a resident of a state institution operated by the department designated for the custody, care, and treatment of the criminally insane, consistent with an order of conditional release from the court under this chapter, without any requirement that the resident be accompanied by, or be in the custody of, any law enforcement or institutional staff, while on such unescorted leave.
- (12) "Habilitative services" means those services provided by program personnel to assist persons in acquiring and maintaining life skills and in raising their levels of physical, mental, social, and vocational functioning. Habilitative services include education, training for employment, and therapy. The habilitative process shall be undertaken with recognition of the risk to the public safety presented by the individual being assisted as manifested by prior charged criminal conduct.
- (13) "History of one or more violent acts" means violent acts committed during: (a) The ten-year period of time prior to the filing of criminal charges; plus (b) the amount of time equal to time spent during the ten-year period in a mental health facility or in confinement as a result of a criminal conviction.
- (14) "Incompetency" means a person lacks the capacity to understand the nature of the proceedings against him or her or to assist in his or her own defense as a result of mental disease or defect.
- (15) "Indigent" means any person who is financially unable to obtain counsel or other necessary expert or professional services without causing substantial hardship to the person or his or her family.
- 33 (16) "Individualized service plan" means a plan prepared by a 34 developmental disabilities professional with other professionals as a 35 team, for an individual with developmental disabilities, which shall 36 state:

- 1 (a) The nature of the person's specific problems, prior charged criminal behavior, and habilitation needs;
 - (b) The conditions and strategies necessary to achieve the purposes of habilitation;
 - (c) The intermediate and long-range goals of the habilitation program, with a projected timetable for the attainment;
 - (d) The rationale for using this plan of habilitation to achieve those intermediate and long-range goals;
 - (e) The staff responsible for carrying out the plan;
 - (f) Where relevant in light of past criminal behavior and due consideration for public safety, the criteria for proposed movement to less-restrictive settings, criteria for proposed eventual release, and a projected possible date for release; and
- 14 (g) The type of residence immediately anticipated for the person 15 and possible future types of residences.
 - (17) "Professional person" means:

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- (a) A psychiatrist licensed as a physician and surgeon in this state who has, in addition, completed three years of graduate training in psychiatry in a program approved by the American medical association or the American osteopathic association and is certified or eligible to be certified by the American board of psychiatry and neurology or the American osteopathic board of neurology and psychiatry;
- 23 (b) A psychologist licensed as a psychologist pursuant to chapter 24 18.83 RCW; or
 - (c) A social worker with a master's or further advanced degree from an accredited school of social work or a degree deemed equivalent under rules adopted by the secretary.
 - (18) "Release" means legal termination of the court-ordered commitment under the provisions of this chapter.
- 30 (19) "Secretary" means the secretary of the department of social 31 and health services or his or her designee.
- 32 (20) "Treatment" means any currently standardized medical or mental 33 health procedure including medication.
- 34 (21) "Violent act" means behavior that: (a)(i) Resulted in; (ii)
 35 if completed as intended would have resulted in; or (iii) was
 36 threatened to be carried out by a person who had the intent and
 37 opportunity to carry out the threat and would have resulted in,

- 1 homicide, nonfatal injuries, or substantial damage to property; or (b)
- 2 recklessly creates an immediate risk of serious physical injury to
- 3 another person. As used in this subsection, "nonfatal injuries" means
- 4 physical pain or injury, illness, or an impairment of physical
- 5 <u>condition</u>. "Nonfatal injuries" shall be construed to be consistent
- 6 with the definition of "bodily injury," as defined in RCW 9A.04.110.
- NEW SECTION. Sec. 3. A new section is added to chapter 10.77 RCW to read as follows:

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- (1) For purposes of determining whether a court may authorize involuntary medication for the purpose of competency restoration pursuant to RCW 10.77.090, a pending charge involving any one or more of the following crimes is a serious offense per se in the context of competency restoration:
- 14 (a) Any violent offense, sex offense, serious traffic offense, and 15 most serious offense, as those terms are defined in RCW 9.94A.030;
 - (b) Any offense, except nonfelony counterfeiting offenses, included in crimes against persons in RCW 9.94A.411;
- 18 (c) Any offense contained in chapter 9.41 RCW (firearms and 19 dangerous weapons);
 - (d) Any offense listed as domestic violence in RCW 10.99.020;
- 21 (e) Any offense listed as a harassment offense in chapter 9A.46 22 RCW;
 - (f) Any violation of chapter 69.50 RCW that is a class B felony; or
 - (g) Any city or county ordinance or statute that is equivalent to an offense referenced in this subsection.
 - (2)(a) In a particular case, a court may determine that a pending charge not otherwise defined as serious by state or federal law or by a city or county ordinance is, nevertheless, a serious offense within the context of competency restoration treatment when the conduct in the charged offense falls within the standards established in (b) of this subsection.
- 32 (b) To determine that the particular case is a serious offense 33 within the context of competency restoration, the court must consider 34 the following factors and determine that one or more of the following 35 factors creates a situation in which the offense is serious:

- (i) The charge includes an allegation that the defendant actually inflicted bodily or emotional harm on another person or that the defendant created a reasonable apprehension of bodily or emotional harm to another;
 - (ii) The extent of the impact of the alleged offense on the basic human need for security of the citizens within the jurisdiction;

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- (iii) The number and nature of related charges pending against the defendant;
- 9 (iv) The length of potential confinement if the defendant is 10 convicted; and
- 11 (v) The number of potential and actual victims or persons impacted 12 by the defendant's alleged acts.
 - (3)(a) Any city or county may, by ordinance, determine that nonfelony offenses not otherwise defined as serious by state or federal law are nonetheless "serious offenses" within the context of competency restoration treatment when the offense falls within the standards established in (b) of this subsection.
 - (b) The city or county must consider the following factors and determine that one or more of the following factors creates a situation in which the offense is serious:
 - (i) The offense includes an element that the defendant actually inflicted bodily or emotional harm on another person or that the defendant created a reasonable apprehension of bodily or emotional harm to another person;
- 25 (ii) The extent of the impact of the offense on the basic human 26 need for security of the citizens within the jurisdiction;
- 27 (iii) The length of potential confinement applicable to the 28 offense; and
- 29 (iv) The number of potential and actual victims or persons impacted 30 by the defendant's alleged acts.
- 31 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 10.77 RCW 32 to read as follows:
- When the court must make a determination whether to order involuntary medications for the purpose of competency restoration or for maintenance of competency, the court shall inquire, and shall be told, and to the extent that the prosecutor or defense attorney is

1 aware, whether the defendant is the subject of a pending civil

2 commitment proceeding or has been ordered into involuntary treatment

3 pursuant to a civil commitment proceeding.

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Sec. 5. RCW 71.05.390 and 2000 c 94 s 9, 2000 c 75 s 6, and 2000
c 74 s 7 are each reenacted and amended to read as follows:

Except as provided in this section, the fact of admission and all information and records compiled, obtained, or maintained in the course of providing services to either voluntary or involuntary recipients of services at public or private agencies shall be confidential.

Information and records may be disclosed only:

- 11 (1) In communications between qualified professional persons to 12 meet the requirements of this chapter, in the provision of services or appropriate referrals, or in the course of quardianship proceedings. 13 The consent of the patient, or his or her guardian, shall be obtained 14 15 before information or records may be disclosed by a professional person 16 employed by a facility unless provided to a professional person: (a) 17 Employed by the facility; (b) who has medical responsibility for the patient's care; (c) who is a county designated mental health 18 professional; (d) who is providing services under chapter 71.24 RCW; 19 20 (e) who is employed by a state or local correctional facility where the 21 person is confined; or (f) who is providing evaluation, treatment, or follow-up services under chapter 10.77 RCW. 22
 - (2) When the communications regard the special needs of a patient and the necessary circumstances giving rise to such needs and the disclosure is made by a facility providing outpatient services to the operator of a care facility in which the patient resides.
 - (3) When the person receiving services, or his or her guardian, designates persons to whom information or records may be released, or if the person is a minor, when his or her parents make such designation.
 - (4) To the extent necessary for a recipient to make a claim, or for a claim to be made on behalf of a recipient for aid, insurance, or medical assistance to which he or she may be entitled.
- 34 (5) For either program evaluation or research, or both: PROVIDED,
 35 That the secretary adopts rules for the conduct of the evaluation or

research, or both. Such rules shall include, but need not be limited to, the requirement that all evaluators and researchers must sign an oath of confidentiality substantially as follows:

"As a condition of conducting evaluation or research concerning persons who have received services from (fill in the facility, agency, or person) I, agree not to divulge, publish, or otherwise make known to unauthorized persons or the public any information obtained in the course of such evaluation or research regarding persons who have received services such that the person who received such services is identifiable.

I recognize that unauthorized release of confidential information may subject me to civil liability under the provisions of state law.

13 /s/ "

- (6)(a) To the courts as necessary to the administration of this chapter or to a court ordering an evaluation or treatment under chapter 10.77 RCW solely for the purpose of preventing the entry of any evaluation or treatment order that is inconsistent with any order entered under this chapter.
- (b) To a court or its designee in which a motion under chapter 10.77 RCW has been made for involuntary medication of a defendant for the purpose of competency restoration.
 - (c) Disclosure under this subsection is mandatory for the purpose of the health insurance portability and accountability act.
 - (7) To law enforcement officers, public health officers, or personnel of the department of corrections or the indeterminate sentence review board for persons who are the subject of the records and who are committed to the custody of the department of corrections or indeterminate sentence review board which information or records are necessary to carry out the responsibilities of their office. Except for dissemination of information released pursuant to RCW 71.05.425 and 4.24.550, regarding persons committed under this chapter under RCW 71.05.280(3) and 71.05.320(2)(c) after dismissal of a sex offense as defined in RCW 9.94A.030, the extent of information that may be released is limited as follows:

- (a) Only the fact, place, and date of involuntary commitment, the fact and date of discharge or release, and the last known address shall be disclosed upon request; and
 - (b) The law enforcement and public health officers or personnel of the department of corrections or indeterminate sentence review board shall be obligated to keep such information confidential in accordance with this chapter; and
 - (c) Additional information shall be disclosed only after giving notice to said person and his or her counsel and upon a showing of clear, cogent, and convincing evidence that such information is necessary and that appropriate safeguards for strict confidentiality are and will be maintained. However, in the event the said person has escaped from custody, said notice prior to disclosure is not necessary and that the facility from which the person escaped shall include an evaluation as to whether the person is of danger to persons or property and has a propensity toward violence.
 - (8) To the attorney of the detained person.

- (9) To the prosecuting attorney as necessary to carry out the responsibilities of the office under RCW 71.05.330(2) and 71.05.340(1)(b) and 71.05.335. The prosecutor shall be provided access to records regarding the committed person's treatment and prognosis, medication, behavior problems, and other records relevant to the issue of whether treatment less restrictive than inpatient treatment is in the best interest of the committed person or others. Information shall be disclosed only after giving notice to the committed person and the person's counsel.
- (10) To appropriate law enforcement agencies and to a person, when the identity of the person is known to the public or private agency, whose health and safety has been threatened, or who is known to have been repeatedly harassed, by the patient. The person may designate a representative to receive the disclosure. The disclosure shall be made by the professional person in charge of the public or private agency or his or her designee and shall include the dates of commitment, admission, discharge, or release, authorized or unauthorized absence from the agency's facility, and only such other information that is pertinent to the threat or harassment. The decision to disclose or not

shall not result in civil liability for the agency or its employees so long as the decision was reached in good faith and without gross negligence.

- (11) To appropriate law enforcement agencies, upon request, all necessary and relevant information in the event of a crisis or emergent situation that poses a significant and imminent risk to the public. The decision to disclose or not shall not result in civil liability for the mental health service provider or its employees so long as the decision was reached in good faith and without gross negligence.
- 10 (12) To the persons designated in RCW 71.05.425 for the purposes 11 described in that section.
 - (13) Civil liability and immunity for the release of information about a particular person who is committed to the department under RCW 71.05.280(3) and 71.05.320(2)(c) after dismissal of a sex offense as defined in RCW 9.94A.030, is governed by RCW 4.24.550.
- 16 (14) To a patient's next of kin, guardian, or conservator, if any, 17 in the event of death, as provided in RCW 71.05.400.
 - (15) To the department of health for the purposes of determining compliance with state or federal licensure, certification, or registration rules or laws. However, the information and records obtained under this subsection are exempt from public inspection and copying pursuant to chapter 42.17 RCW.

The fact of admission, as well as all records, files, evidence, findings, or orders made, prepared, collected, or maintained pursuant to this chapter shall not be admissible as evidence in any legal proceeding outside this chapter without the written consent of the person who was the subject of the proceeding except in a subsequent criminal prosecution of a person committed pursuant to RCW 71.05.280(3) or 71.05.320(2)(c) on charges that were dismissed pursuant to chapter 10.77 RCW due to incompetency to stand trial or in a civil commitment proceeding pursuant to chapter 71.09 RCW. The records and files maintained in any court proceeding pursuant to this chapter shall be confidential and available subsequent to such proceedings only to the person who was the subject of the proceeding or his or her attorney. In addition, the court may order the subsequent release or use of such records or files only upon good cause shown if the court finds that

- 1 appropriate safeguards for strict confidentiality are and will be
- 2 maintained.
- 3 <u>NEW SECTION.</u> **Sec. 6.** The department of social and health services
- 4 shall study and identify in its budget request to the office of
- 5 financial management the need, options, and plans to address the
- 6 increasing need for capacity in the forensic units of the state
- 7 hospitals.
- 8 <u>NEW SECTION.</u> **Sec. 7.** If any provision of this act or its
- 9 application to any person or circumstance is held invalid, the
- 10 remainder of the act or the application of the provision to other
- 11 persons or circumstances is not affected.
- 12 <u>NEW SECTION.</u> **Sec. 8.** This act is necessary for the immediate
- 13 preservation of the public peace, health, or safety, or support of the
- 14 state government and its existing public institutions, and takes effect
- 15 immediately."

2SSB 6274 - S AMD **636**

By Senators Regala, Hargrove, Stevens

ADOPTED 02/12/2004

- On page 1, line 1 of the title, after "restoration;" strike the
- 17 remainder of the title and insert "amending RCW 10.77.010; reenacting
- and amending RCW 71.05.390; adding new sections to chapter 10.77 RCW;
- 19 creating new sections; and declaring an emergency."

<u>EFFECT:</u> Conforms the intent statement to the remaining substance in the second substitute. Makes the disclosure under section 5 parallel to the receipt of the information under section 4.

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